

MANDENI MUNICIPALITY (KZN 291)

mSCOA SPECIAL ADJUSTMENT

BUDGET 2026/27



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**COUNCIL MEETING HELD ON TUESDAY, 30 JUNE 2026 AT 09H20 AT
MANDENI MUNICIPAL COUNCIL CHAMBER, NO.02 KINGFISHER RD,
MANDENI**

**DELEGATED MATTER
FOR CONSIDERATION**

C 128

COUNCIL: 30/06/2026

mSCOA SPECIAL ADJUSTMENT BUDGET 2025/26

On a proposal by Cllr XH Mathonsi seconded by Cllr SC Mdletshe, it was

RESOLVED

THAT the Council of Mandeni Municipality, acting in terms of section 28(2) of the Municipal Finance Management Act, (Act 56 of 2003) approved;

THAT the Municipality Adjustment Budget for the financial year 2025/26 and the multi-year and single-year capital appropriations as set out in the following table of budget document;

- Adjustment Budget Summary contained in Table 1 on Page 4;
- Adjustment Budget Financial Performance (revenue by standard classification) as contained in Table 2 on page 5;
- Adjustment Budget Financial Performance (expenditure by standard classification) as contained in Table 3 on page 6;
- Adjustment multi-year and single-year capital appropriations by Municipal vote and standard classification and associated funding by source as contained in Table 4 on page 8.
- mSCOA Adjustment Budget 2025/26 MTREF Financial Implications in Table 6 on page 9.

CERTIFIED TRUE EXTRACT OF THE MINUTES OF THE MEETING

SIGNED BY:
MUNICIPAL MANAGER

.....
DATE

1. BACKGROUND

The municipality over the previous financial years received audit findings from the Auditor-General relating to failure of preventing unauthorized expenditure arising from insufficient budgetary provision against certain expenditure non-cash items. This finding highlighted the need for the municipality to strengthen budget management practices and ensure that expenditure is fully supported by approved appropriations as required by the Municipal Finance Management Act.

During the preparation and approval of the 2025/26 Adjustments Budget, the municipality was constrained by an overall budget deficit position. The deficit was primarily attributable to non-cash expenditure items, including accounting and year-end reporting adjustments, which limited the municipality's ability to fully provide for all funding pressures and historical budget shortfalls through the normal adjustments budget process.

Furthermore, the Special Adjustments Budget forms part of the municipality's corrective measures in response to previous Auditor-General findings and demonstrates management's commitment to improving financial governance, strengthening budget credibility and ensuring compliance with the Municipal Finance Management Act, Municipal Budget and Reporting Regulations and National Treasury guidance outlined in MFMA Circulars 129.

National Treasury issued MFMA Circular No. 68, which reinforces the responsibilities of municipalities to prevent and appropriately manage Unauthorized, Irregular, Fruitless and Wasteful Expenditure (UIFWE). The Circular emphasizes that municipalities must ensure that all expenditure incurred is supported by an approved budget and that adequate budgetary provision exists before commitments and payments are made.

During the review of the municipality's financial performance and expenditure commitments for the 2025/26 financial year, it was identified that certain operational budget items require adjustment to align the approved budget with actual expenditure trends, contractual obligations, council-approved transactions, accounting adjustments and commitments expected to be settled before year-end.

In addition, the municipality has undertaken a detailed assessment of expenditure performance, revenue trends, grant funding, capital project implementation and year-end financial reporting requirements. This assessment identified the need to reallocate funding between certain budget items and functions to ensure that available resources are directed towards priority commitments and service delivery requirements.

National Treasury MFMA Circular No. 129 further reminds municipalities of the provisions of Section 28(2)(g) of the Municipal Finance Management Act, 2003 (Act No. 56 of 2003), read together with Regulation 23(6) of the Municipal Budget and Reporting Regulations (MBRR), which require municipalities to table a Special Adjustments Budget to authorize unauthorized expenditure incurred in the previous

financial year. The Circular emphasizes that where Council is requested to authorize such unauthorized expenditure in terms of Section 32(2)(a)(i) of the MFMA, the necessary budgetary provision must be effected through a Special Adjustments Budget.

2. DISCUSSION

2.1 ADJUSTMENT BUDGET SUMMARY

KZN291 Mandeni - Table B1 Adjustments Budget Summary - 18-06-2026											
Description	Budget Year 2025/26									Budget Year +1 2026/27	Budget Year +2 2027/28
	Original Budget	Prior Adjusted	Accum. Funds	Multi-year capital	Unfore. Unavoid.	Nat. or Prov. Govt	Other Adjusts.	Total Adjusts.	Adjusted Budget	Adjusted Budget	Adjusted Budget
	A	1 A1	2 B	3 C	4 D	5 E	6 F	7 G	8 H		
R thousands	A	A1	B	C	D	E	F	G	H		
Total Revenue (excluding capital transfers and contributions)	454,622	463,028	-	-	-	-	2,463	2,463	465,491	514,332	527,542
Total Expenditure	487,944	504,021	-	-	-	-	22,278	22,278	526,299	483,086	495,492
Surplus/(Deficit)	(33,322)	(40,993)	-	-	-	-	(19,815)	(19,815)	(60,808)	31,246	32,050
Transfers and subsidies - capital (monetary allocations)	46,017	59,528	-	-	-	-	-	-	59,528	44,629	46,586
Transfers and subsidies - capital (in-kind)	-	-	-	-	-	-	-	-	-	-	-
Surplus/(Deficit) after capital transfers & contributions	12,694	18,535	-	-	-	-	(19,815)	(19,815)	(1,280)	75,875	78,637
Share of surplus/ (deficit) of associate	-	-	-	-	-	-	-	-	-	-	-
Surplus/ (Deficit) for the year	12,694	18,535	-	-	-	-	(19,815)	(19,815)	(1,280)	75,875	78,637
Capital expenditure & funds sources											
Capital expenditure	130,596	126,749	-	-	-	-	-	-	126,749	76,156	78,791
Transfers recognised - capital	40,058	51,806	-	-	-	-	-	-	51,806	38,808	40,510
Borrowing	-	-	-	-	-	-	-	-	-	-	-
Internally generated funds	90,538	74,943	-	-	-	-	-	-	74,943	37,347	38,281
Total sources of capital funds	130,596	126,749	-	-	-	-	-	-	126,749	76,156	78,791

ADJUSTMENT BUDGET SUMMARY ANALYSIS

Total Operating Revenue has increased from R454 million to **R465 million** with an adjusted budget of R2.5 million at 2.4 per cent.

Total adjusted operating expenditure for the 2025/26 financial year has been appropriated at R526 million and translates into a deficit of **R60 million**, when compared to the 2025/26 Previous Adjustment Budget. Operational expenditure has been increased by 3.7 per cent to an adjustment budget of **R526 million**.

2.2 SUMMARY OF REVENUE ADJUSTMENT BUDGET

KZN291 Mandeni - Table B4 Adjustments Budget Financial Performance (revenue and expenditure) - 18-06-2026												
Description	Ref	Budget Year 2025/26									Budget Year +1 2026/27	Budget Year +2 2027/28
		Original Budget	Prior Adjusted	Accum. Funds	Multi-year capital	Unfore. Unavoid.	Nat. or Prov. Govt	Other Adjusts.	Total Adjusts.	Adjusted Budget	Adjusted Budget	Adjusted Budget
		A	3 A1	4 B	5 C	6 D	7 E	8 F	9 G	10 H		
R thousands	1	A	A1	B	C	D	E	F	G	H		
Revenue By Source												
Exchange Revenue												
Service charges - Electricity	2	82,686	90,708	-	-	-	-	-	-	90,708	89,250	91,481
Service charges - Water	2	-	-	-	-	-	-	-	-	-	-	-
Service charges - Waste Water Manag	2	-	-	-	-	-	-	-	-	-	-	-
Service charges - Waste Management	2	14,713	14,713	-	-	-	-	-	-	14,713	15,389	15,774
Sale of Goods and Rendering of Services		1,513	1,383					-	-	1,383	1,583	1,622
Agency services		-	-					-	-	-	-	-
Interest		-	-					-	-	-	-	-
Interest earned from Receivables		2,016	2,016					-	-	2,016	2,106	2,159
Interest earned from Current and Non Current As		25,000	25,000					-	-	25,000	26,125	26,778
Dividends		-	-					-	-	-	-	-
Rent on Land		-	-					-	-	-	-	-
Rental from Fixed Assets		755	755					-	-	755	790	810
Licence and permits		-	-					-	-	-	-	-
Special rating levies		-	-					-	-	-	-	-
Operational Revenue		1,252	1,875					-	-	1,875	1,293	1,285
Non-Exchange Revenue												
Property rates	2	64,913	64,913	-	-	-	-	-	-	64,913	97,157	99,586
Surcharges and Taxes		-	-					-	-	-	-	-
Fines, penalties and forfeits		1,367	1,367					-	-	1,367	1,430	1,465
Licences or permits		998	998					-	-	998	1,044	1,070
Transfer and subsidies - Operational		254,956	254,848					-	-	254,848	273,512	280,741
Interest		4,453	4,453					-	-	4,453	4,654	4,770
Fuel Levy		-	-					-	-	-	-	-
Operational Revenue		-	-					-	-	-	-	-
Gains on disposal of Assets		-	-					-	-	-	-	-
Other Gains		-	-					2,463	2,463	2,463	-	-
Discontinued Operations		-	-					-	-	-	-	-
Total Revenue (excluding capital transfers and contributions)		454,622	463,028	-	-	-	-	2,463	2,463	465,491	514,332	527,542

- Other Gains – This item refers to gains from Fair value adjustment. The gain/loss arises from the annual valuation of investment properties and does not represent actual cash generated by the municipality. It has been increased by R2.4 million which is a 100% increase as this line item was not initially budgeted for. The adjustment is based on the draft estimates by the Municipal Valuer, which indicated an increase in the fair value of investment properties.

2.3 SUMMARY OF EXPENDITURE ADJUSTMENT BUDGET

KZN291 Mandeni - Table B4 Adjustments Budget Financial Performance (revenue and expenditure) - 18-06-2026

Description	Ref	Budget Year 2025/26									Budget Year +1 2026/27	Budget Year +2 2027/28
		Original Budget	Prior Adjusted	Accum. Funds	Multi-year capital	Unfore. Unavoid.	Nat. or Prov. Govt	Other Adjusts.	Total Adjusts.	Adjusted Budget	Adjusted Budget	Adjusted Budget
		3	4	5	6	7	8	9	10			
R thousands	1	A	A1	B	C	D	E	F	G	H		
Expenditure By Type												
Employee related costs		167,901	167,901	–	–	–	–	2,400	0	167,901	175,095	179,623
Remuneration of councillors		17,043	17,043	–	–	–	–	–	–	17,043	17,981	18,431
Bulk purchases - electricity		66,107	72,107	–	–	–	–	2,500	2,500	74,607	61,791	63,336
Inventory consumed		5,918	5,450	–	–	–	–	–	–	5,450	6,631	6,797
Debt impairment		32,077	30,077	–	–	–	–	–	–	30,077	33,520	34,358
Depreciation and amortisation		36,240	36,240	–	–	–	–	10,665	10,665	46,904	37,870	38,817
Interest		3,050	3,050	–	–	–	–	(2,400)	–	3,050	3,187	3,267
Contracted services		89,650	87,841	–	–	–	–	2,271	2,271	90,113	88,442	90,857
Transfers and subsidies		–	2,350	–	–	–	–	–	–	2,350	–	–
Irrecoverable debts written off		6,637	6,637	–	–	–	–	4,684	4,684	11,320	6,935	7,109
Operational costs		62,722	74,726	–	–	–	–	2,658	2,658	77,384	51,005	52,256
Losses on disposal of Assets		600	600	–	–	–	–	(500)	(500)	100	627	643
Other Losses		–	–	–	–	–	–	–	–	–	–	–
Total Expenditure		487,944	504,021	–	–	–	–	22,278	22,278	526,299	483,086	495,492

Total operating expenditure has been increased from R487.9 million to an adjustment budget of R526 million with an increase of by 6,8 per cent. As a result of this upward adjustment in operating expenditure, the operating deficit has increased from **R33.3** million to **R60** million.

Factors informing the need for expenditure adjustment.

- **Employee Related Costs:** The R2,4 million increase in Employee Related Costs is caused by consideration of reclassification of Interest on post-retirement benefit that was incorrectly classified under Finance Cost. The Special Adjustment Budget has been updated to reflect the correct classification, ensuring consistency between the Annual Financial Statements and the mSCOA data strings.
- **Bulk Purchases:** has increased by R2,5 million to an adjusted budget of R74,6 million. The adjustment is informed by expenditure performance to date and aligns the budget with actual consumption trends and projected spending for the remainder of the financial year.
- **Depreciation and amortization:** has increased by R10.7 million to an adjusted budget of R46.9 million. The adjustment is based on a review of the municipality's asset register, including capital additions recognised during the financial year, updated depreciation calculations. In addition, the adjustment provides for the anticipated impairment of assets where indicators of impairment were identified. The increase therefore ensures that both depreciation and impairment expenses

are adequately funded and aligned with the expected year-end accounting treatment in accordance with the applicable GRAP standards.

- **Interest:** The R2,4 million decrease in Interest is caused by consideration of reclassification of Interest on post-retirement benefit that was incorrectly classified under Finance Cost /Interest. The Special Adjustment Budget has been updated to reflect the correct classification, ensuring consistency between the Annual Financial Statements and the mSCOA data strings.
- **Contracted Services:** has increased by R2,3 million to an adjusted budget of R90 million. The adjustment is informed by a review of expenditure performance and existing contractual commitments that are expected to be honoured during the remainder of the financial year while ensuring that expenditure remains within an approved budget framework. This will assist the municipality in meeting its contractual obligations and mitigating the risk of incurring unauthorised expenditure at year-end in terms of the Municipal Finance Management Act.
 - i). Prepaid Metering System – R726 thousands
 - ii). Records Management System – R618 thousands
 - iii). Financial system support – R568 thousands
 - iv). And any other contracted expenditure items
- **Irrecoverable Debt write off:** • Irrecoverable Debt write off amount has increased by R4.7 million to R11.3 million. The adjustment is informed by Council's approval of the write-off of qualifying consumer debt following an indigent registration and verification campaign undertaken by the municipality. The campaign identified a significant number of households that met the indigent qualification criteria due to various socio-economic circumstances, including unemployment and limited household income. As a result, outstanding debt attributable to qualifying indigent households was assessed as irrecoverable and written off.
- **Operational Cost:** has increased by R2.7 million to an adjustment budget of R77.4 million. The adjustment is informed by expenditure performance to date, a review of existing commitments expected to be settled before year-end, and the reprioritisation of operational budget allocations to address critical service delivery requirements. The adjustment ensures that sufficient budget provision is available for unavoidable operational commitments and aligns the budget with projected expenditure trends for the remainder of the financial year
 - i). Municipal ILEMBE Water – R622 thousands
 - ii). Telkom Data lines – R761 thousands
 - iii). Eskom FBE – R162 thousands
 - iv). And any other operational expenditure items

2.4 CAPITAL EXPENDITURE ADJUSTMENT BUDGET

KZN291 Mandeni - Table B5 Adjustments Capital Expenditure Budget by vote and funding - 18-06-2026												
Description	Ref	Budget Year 2025/26									Budget Year +1 2026/27	Budget Year +2 2027/28
		Original Budget	Prior Adjusted	Accum. Funds	Multi-year capital	Unfore. Unavoid.	Nat. or Prov. Govt	Other Adjusts.	Total Adjusts.	Adjusted Budget	Adjusted Budget	Adjusted Budget
R thousands		A	5 A1	6 B	7 C	8 D	9 E	10 F	11 G	12 H		
Capital expenditure - Vote												
Single-year expenditure to be adjusted	2											
Vote 1 - Executive and council		30,000	23,540	-	-	-	-	4,700	4,700	28,240	36,348	37,257
Vote 2 - Finance and administration		4,549	8,239	-	-	-	-	(2,818)	(2,818)	5,421	-	-
Vote 3 - Internal audit		-	-	-	-	-	-	-	-	-	-	-
Vote 4 - Community and social services		17,738	17,690	-	-	-	-	0	0	17,690	10,019	10,273
Vote 5 - Sport and Recreation		8,836	10,940	-	-	-	-	-	-	10,940	3,822	3,918
Vote 6 - Public safety		70	70	-	-	-	-	-	-	70	-	-
Vote 7 - Housing		-	-	-	-	-	-	-	-	-	-	-
Vote 8 - Planning and Development		7,522	5,208	-	-	-	-	-	-	5,208	-	-
Vote 9 - Road transport		55,386	57,709	-	-	-	-	(1,882)	(1,882)	55,827	25,967	27,344
Vote 10 - Energy sources		4,869	2,087	-	-	-	-	-	-	2,087	-	-
Vote 11 - Waste Management		1,626	1,267	-	-	-	-	-	-	1,267	-	-
Vote 12 - Environmental Protection		-	-	-	-	-	-	-	-	-	-	-
Vote 13 - [NAME OF VOTE 13]		-	-	-	-	-	-	-	-	-	-	-
Vote 14 - [NAME OF VOTE 14]		-	-	-	-	-	-	-	-	-	-	-
Vote 15 - [NAME OF VOTE 15]		-	-	-	-	-	-	-	-	-	-	-
Capital single-year expenditure sub-total		130,596	126,749	-	-	-	-	-	-	126,749	76,156	78,791
Total Capital Expenditure - Vote		130,596	126,749	-	-	-	-	-	-	126,749	76,156	78,791
Capital Expenditure - Functional												
Governance and administration		34,549	31,778	-	-	-	-	1,882	1,882	33,660	36,348	37,257
Executive and council		30,000	23,540	-	-	-	-	4,700	4,700	28,240	36,348	37,257
Finance and administration		4,549	8,239	-	-	-	-	(2,818)	(2,818)	5,421	-	-
Internal audit		-	-	-	-	-	-	-	-	-	-	-
Community and public safety		26,644	28,699	-	-	-	-	0	0	28,699	13,841	14,191
Community and social services		8,664	8,616	-	-	-	-	0	0	8,616	10,019	10,273
Sport and recreation		8,836	10,940	-	-	-	-	-	-	10,940	3,822	3,918
Public safety		9,143	9,143	-	-	-	-	-	-	9,143	-	-
Housing		-	-	-	-	-	-	-	-	-	-	-
Health		-	-	-	-	-	-	-	-	-	-	-
Economic and environmental services		62,038	62,478	-	-	-	-	(1,882)	(1,882)	60,596	25,967	27,344
Planning and development		7,522	5,208	-	-	-	-	-	-	5,208	-	-
Road transport		54,517	57,270	-	-	-	-	(1,882)	(1,882)	55,388	25,967	27,344
Environmental protection		-	-	-	-	-	-	-	-	-	-	-
Trading services		7,365	3,793	-	-	-	-	-	-	3,793	-	-
Energy sources		4,869	2,087	-	-	-	-	-	-	2,087	-	-
Water management		-	-	-	-	-	-	-	-	-	-	-
Waste water management		870	440	-	-	-	-	-	-	440	-	-
Waste management		1,626	1,267	-	-	-	-	-	-	1,267	-	-
Other		-	-	-	-	-	-	-	-	-	-	-
Total Capital Expenditure - Functional	3	130,596	126,749	-	-	-	-	-	-	126,749	76,156	78,791
Funded by:												
National Government		39,884	50,763	-	-	-	-	-	-	50,763	38,631	40,325
Provincial Government		174	1,043	-	-	-	-	-	-	1,043	177	185
District Municipality		-	-	-	-	-	-	-	-	-	-	-
Transfers and subsidies - capital (in-kind)		-	-	-	-	-	-	-	-	-	-	-
Transfers recognised - capital	4	40,058	51,806	-	-	-	-	-	-	51,806	38,808	40,510
Borrowing		-	-	-	-	-	-	-	-	-	-	-
Internally generated funds		90,538	74,943	-	-	-	-	-	-	74,943	37,347	38,281
Total Capital Funding		130,596	126,749	-	-	-	-	-	-	126,749	76,156	78,791

Capital expenditure: The capital budget remains unchanged at R126.7 million during the Adjustment Budget process. No additional capital grant funding was received, and no capital projects were removed from the approved capital programme. Although a funding shortfall was identified in the Executive Council Vote allocation, this was offset by savings realized within the Finance and Administration and Road Transport Vote. Consequently,

the adjustment does not result in a net increase or decrease in the overall capital budget, and the approved capital programme remains fully funded and unchanged.

3. FINANCIAL IMPLICATIONS

i). Tabled mSCOA Adjustment Budget 2025/26 MTREF

mSCOA Adjustment Budget 2025/26 MTREF			
ADJUSTMENT BUDGET 2025/26			
	ADJUSTMENT BUDGET	SPECIAL ADJUSTMENT	FINAL BUDGET
DESCRIPTION			
INTERNAL FUNDS	-208,179,930	0	-208,179,930
OPERATIONAL GRANTS	-10,650,400	0	-10,650,400
CAPITAL GRANTS	-59,527,501	0	-59,527,501
EQUITABLE SHARE	-244,198,000	0	-244,198,000
FAIRVALUE GAINS	0	-2,462,900	-2,462,900
TOTAL REVENUE	-522,555,831	-2,462,900	-525,018,731
OPERATING EXPENDITURE			
EMPLOYEE REALATED COSTS	167,901,119	2,400,000	170,301,119
REMUNARATION OF COUNCILLORS	17,043,125	-	17,043,125
FINANCE CHARGES	3,050,000	(2,400,000)	650,000
DEPRECIATION	36,239,568	10,664,711	46,904,279
CONTRACTED SERVICES	87,841,193	2,271,320	90,112,513
TRANSFERS AND SUBSIDIES	2,350,000	-	2,350,000
BULK PURCHASES	72,107,242	2,500,000	74,607,242
INVENTORY CONSUMED	5,449,830	-	5,449,830
OPERATIONAL COST	74,725,895	2,658,245	77,384,140
DEPT IMPAREMENT & WRITE OFF	30,076,522	-	30,076,522
IRRECOVERABLE WRITE OFF	6,636,521	4,683,809	11,320,330
GAINS & LOSSES	600,000	(500,000)	100,000
TOTAL OPERATING EXPENDITURE	504,021,015	22,278,085	526,299,101
OPERATING (SUPLUS) / DEFICIT	40,992,685	19,815,185	60,807,871
CAPITAL PROJECTS	126,748,887	-	126,748,887
TOTAL EXPENDITURE	630,769,902	22,278,085	653,047,988
TOTAL BUDGET(SUPLUS) / DEFICIT	108,214,071	19,815,185	128,029,257

TABLED ADJUSTMENTS BUDGET

The 2025/26 proposed budget adjustments for Mandeni Municipality be as follows:

	Adjustment Budget	Approved – Feb 2026
Total Revenue	R (525 018 731)	R (522 555 831)
Total Operating Expenditure	R 526 299 101	R 504 020 863
Total Capital Expenditure	R 126 748 835	R 126 748 835
(Surplus)/Deficit	R (128 029 257)	R (108 214 071)

Total revenue has increased by 0.5 percent or R2,5 million in the adjusted budget. Total revenue has been appropriated to R525 million.

Total operational expenditure has increased by 3,6 percent or R19.8 million in the adjustment budget. Total operating expenditure has been appropriated at R524 million which translates into a deficit budget of R60 million.

The capital budget of R126,7 million remains the same. Although a funding shortfall was identified in the Executive Council Vote allocation, this was offset by savings realised within the Finance and Administration Vote.

Deficit of **R128 million** will be funded from previous year accumulated surplus (reserves) which has prioritised depreciation and amortisation of R46.9 million; debt impairment of R30.1 million and irrecoverable debt write off for R11,3 million which are cash backed.

1.1 Municipal manager's quality certificate

I S.G.Khuzwayo, Municipal manager of Mandeni Municipality, hereby certify that the Final mSCOA Annual Budget and supporting documentation have been prepared in accordance with the Municipal Finance Management Act and the regulations made under the Act, and that the annual budget and supporting documents are consistent with the Integrated Development Plan of the municipality.

Print Name Mr S.G. Khuzwayo

Municipal Manager of Mandeni Municipality (KZN 291)

Signature_____

Date 30 June 2026